

## Message Text

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ACTION EUR-12

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FM AMEMBASSY DUBLIN  
TO SECSTATE WASHDC PRIORITY 9604  
INFO AMEMBASSY LONDON  
AMCONSUL BELFAST

UNCLAS SECTION 1 OF 5 DUBLIN 2155

(CORRECTED COPY ADDING INFO ADDRESSEES)

FOR EUR/NE CHARLES SCHALLER

E.O. 11652: N/A

TAGS: PINT PFOR US UK EI SHUM

SUBJ: AMBASSADOR' SPEECH TO AMERICAN CHAMBER OF COMMERCE IN  
IRELAND

1. FOLLOWING IS TEXT OF ADDRESS GIVEN BY AMBASSADOR SHANNON  
TO THE U.S. CHAMBER OF COMMERCE IN IRELAND ON SEPTEMBER 8.

2. BEGIN QUOTE

NORTHERN IRELAND: THE AMERICAN DIMENSION

I AM WELL AWARE THAT UNLIKE MY TWO DISTINGUISHED PREDECESSORS  
-- WALTER CURLEY AND JOHN MOORE -- BOTH OF WHOM WERE SUCCESSFUL  
BUSINESSMEN BEFORE SERVING AS AMBASSADOR, I DO NOT COME TO  
DIPLOMACY FROM A BACKGROUND IN BUSINESS OR FINANCE. FOR THAT  
VERY REASON, IT THOUGHT IT PARTICULARLY IMPORTANT THAT I ACCEPT  
BOB CHALKER'S INVITATION AND MAKE MY FIRST FORMAL ADDRESS TO  
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THE AMERICAN CHAMBER OF COMMERCE.

I WANTED AT THE OUTSET OF MY CAREER AS AMBASSADOR IN DUBLIN  
TO TELL YOU THAT I AM PERSONALLY COMMITTED TO PROMOTING U.S.  
COMMERCIAL INTERESTS IN IRELAND AND IN DOING EVERYTHING I  
CAN TO ENCOURAGE INCREASED TRADE BETWEEN OUR TWO COUNTRIES.  
AS YOU KNOW, IN SOME FOREIGN COUNTRIES WHERE BUSINESS HAS

A TRADITION OF OPERATING THROUGH CARTELS, THE GOVERNMENT IS INTIMATELY INVOLVED WITH BUSINESS IN SEEKING FOREIGN CONTRACTS AND ARRANGING OVERSEAS BUSINESS DEALS. OUR BUSINESS COMMUNITY, OF COURSE, HAS A HIGHLY COMPETITIVE, FREE MARKET TRADITION, A TRADITION REINFORCED BY OUR ANTITRUST LAWS. UNDER THESE CIRCUMSTANCES, OUR GOVERNMENT CANNOT BE INDUSTRY'S PARTNER IN QUITE THE SAME WAY AS SOME OF OUR FOREIGN COMPETITORS ARE. OVERSEAS AS WELL AS AT HOME, THE GOVERNMENT TRIES TO BE NEUTRAL AS AMONG COMPETING AMERICAN FIRMS. WE IN THE EMBASSY MIGHT OTHERWISE BE IN THE SAME POSITION AS A FRIEND OF MINE WHO SELLS GROCERY STORE ADVERTISING FOR A MAJOR NEWSPAPER. THE STORES ARE ALWAYS COMPLAINING THAT SOME OTHER GROCERY CHAIN'S ADVERTISEMENT WAS GIVEN A BETTER POSITION IN THE NEWSPAPER THAN THEIR OWN AD. AS MY FRIEND RUEFULLY REMARKED, "AS BETWEEN GIANT STORES AND THE A&P, THERE IS NO SAFEWAY."

NEVERTHELESS, THE STAFF OF THE EMBASSY (AND I MEAN THE ENTIRE STAFF) STANDS READY TO GIVE YOU AND YOUR COLLEAGUES ALL APPROPRIATE ASSISTANCE IN PROMOTING TRADE AND INVESTMENT. THEREFORE I AM HONORED AND PLEASED TO ACCEPT YOUR INVITATION TO BE THE PATRON OF THIS CHAMBER OF COMMERCE AND IN THIS WAY TO RENEW THE CLOSE WORKING RELATIONSHIP BETWEEN YOUR ORGANIZATION AND THE UNITED STATES EMBASSY.

AS THE PERSONAL REPRESENTATIVE IN THIS COUNTRY OF PRESIDENT CARTER, I BRING YOU PERSONAL GREETINGS FROM HIM. HE IS,  
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HIMSELF, A SUCCESSFUL BUSINESSMAN. INDEED, HE IS ONE OF THE FEW BUSINESSMEN IN OUR HISTORY TO BECOME PRESIDENT. JIMMY CARTER, STARTING FROM SCRATCH, BUILT UP A SUCCESSFUL BUSINESS BY EXTRAORDINARY HARD WORK, SELF-DISCIPLINE, AND A KEEN UNDERSTANDING OF THE AGRICULTURAL MARKET IN WHICH HE WAS OPERATING. AMERICAN BUSINESSMEN CAN HAVE CONFIDENCE THAT PRESIDENT CARTER UNDERSTANDS BUSINESS AND IS RESPONSIVE TO THE PROBLEMS OF BUSINESSMEN.

AN EARLIER AMERICAN PRESIDENT, CALVIN COOLIDGE, ONCE SAID, "THE BUSINESS OF AMERICA IS BUSINESS." HE WAS MUCH DERIDED FOR THAT STATEMENT PARTICULARLY IN THE YEARS OF THE GREAT DEPRESSION WHEN HARD TIMES CREATED A SOUR ANTI-BUSINESS MOOD. BUT IN RETROSPECT WE CAN SEE THAT MR. COOLIDGE WAS RIGHT -- AS FAR AS HE WENT. AMERICA'S BUSINESS IS BUSINESS -- AND HUMAN FREEDOM AND HUMAN RIGHTS. THERE IS A RELATIONSHIP BETWEEN MATERIAL PROSPERITY AND FREEDOM AND IT IS ABOUT THAT RELATIONSHIP THAT I WOULD LIKE TO TALK TODAY PARTICULARLY AS IT APPLIES TO THE PROBLEMS OF NORTHERN IRELAND AND AMERICA'S INTEREST IN THOSE PROBLEMS.

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TO SECSTATE WASHDC PRIORITY 9605  
INFO AMEMBASSY LONDON  
AMCONSUL BELFAST

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C O R R E C T E D C O P Y (INFO ADDRESSEES ADDED)

A SOCIETY IN WHICH PRIVATE BUSINESS FLOURISHES, ONE IN WHICH  
A MAN IS FREE TO MANAGE AN OLD BUSINESS OR BEGIN A NEW ONE,  
TO SAVE HIS CAPITAL OR TO RISK IT AS HE INDIVIDUALLY DECIDES  
IS A MORE EFFICIENT SOCIETY. THE BRILLIANT ECONOMIC PERFOR-  
MANCE OF THE FREE SOCIETIES OF WESTERN EUROPE, NORTH AMERICA,  
AND JAPAN IN THE 30 YEARS SINCE WORLD WAR II CONTRASTS  
DRAMATICALLY WITH THE SLOVENLY, INEFFICIENT PERFORMANCE OF  
TOTALITARIAN SOCIETIES. MANKIND HAS YET TO DISCOVER A MORE  
POWERFUL ENGINE OF PROGRESS THAN SELF-INTEREST, THE DESIRE TO  
BETTER ONE'S OWN SITUATION AND THAT OF ONE'S FAMILY. A  
SOCIETY WHERE PRIVATE BUSINESS IS FREE IS ALSO A SOCIETY  
IN WHICH ALL THE OTHER GREAT FREEDOMS ARE ALSO MORE SECURE  
--THE FREEDOM TO PRACTICE ONE'S RELIGION AND TO CHOOSE ONE'S  
POLITICAL LEADERS, THE FREEDOM TO SPEAK AND TO WRITE, TO PAINT  
ONE'S OWN PICTURES AND SING ONE'S OWN SONGS. PRIVATE PROPERTY  
WHEN WIDELY SHARED HELPS GUARANTEE THE LIBERTIES OF PRIVATE  
CITIZENS, AND THERFORE FREE ENTERPRISE, FREE TRADE, AND FREE  
MARKETS TO HELP MAKE FREE MEN. IN A FUNDAMENTAL SENSE, ECONOMIC  
FREEDOMS AND POLITICAL FREEDOMS GO HAND IN HAND.

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AMERICANS DO NOT HAVE TO APOLOGIZE FOR THE VALUES OF A FREE

SOCIETY OR A FREE ECONOMY -- AND UNDER PRESIDENT CARTER'S LEADERSHIP, THE UNITED STATES GOVERNMENT DOES NOT INTEND TO DO SO. NEITHER DO WE INTEND TO REMAIN SILENT WHEN THOSE VALUES ARE UNDER ATTACK IF WE JUDGE THAT IT WOULD BE USEFUL FOR THE AMERICAN GOVERNMENT TO SPEAK OUT.

AS WARREN CHRISTOPHER, THE DEPUTY SECRETARY OF STATE, RECENTLY REMARKED, "WE BELIEVE OUR UNDERLYING PRINCIPLES AND VALUES MUST BE REFLECTED IN AMERICAN FOREIGN POLICY IF THAT POLICY IS TO HAVE THE SUPPORT OF OUR PEOPLE AND IF IT IS TO BE EFFECTIVE. REFLECTING THIS CONVICTION, THE PROMOTION OF HUMAN RIGHTS HAS BECOME A FUNDAMENTAL TENENT OF THE FOREIGN POLICY OF THE CARTER ADMINISTRATION.... THERE IS NOTHING PAROCHIAL ABOUT THE PRINCIPLES WE SEEK TO PROMOTE. THEY RESPOND TO UNIVERSAL YEARNINGS OF MANKIND."

NOW, OF COURSE, WE HAVE TO BE REALISTIC IN CARRYING OUT OUR HUMAN RIGHTS POLICY. AS DEPUTY SECRETARY CHRISTOPHER ALSO OBSERVED, "AS OUR POWER IS LIMITED, SO IS OUR WISDOM. WE MUST AVOID CERTITUDE AND ITS UNATTRACTIVE PARTNER, SELF-RIGHTEOUSNESS. WE RECOGNIZE THE VARIETY OF HUMAN EXPERIENCE."

IT IS AGAINST THIS PHILOSOPHICAL BACKGROUND AND OUT OF THESE CONVICTIONS ABOUT HUMAN LIBERTY AND ECONOMIC PROGRESS THAT PRESIDENT CARTER MADE HIS RECENT STATEMENT ON NORTHERN IRELAND. I HAVE BEEN ASTONISHED AT CERTAIN INDIVIDUALS AND ORGANIZATIONS ON BOTH SIDES OF THE ATLANTIC THAT HAVE CLAIMED CREDIT FOR INSPIRING THE PRESIDENT'S STATEMENT AND HAVE TRIED TO HITCHHIKE ON HIS STATEMENT TO FURTHER THEIR OWN ENDS. IT WAS EXACTLY TWO MONTHS AGO TODAY THAT I TALKED WITH PRESIDENT CARTER AT THE WHITE HOUSE TO RECEIVE MY FINAL INSTRUCTIONS FROM HIM BEFORE LEAVING TO TAKE UP MY POST IN DUBLIN. BOTH BEFORE AND AFTER MY UNCLASSIFIED

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DEPARTURE FROM WASHINGTON, I HAVE BEEN IN CLOSE TOUCH WITH THE DEVELOPMENT OF THE PRESIDENT'S POLICY ON IRELAND. I CAN ASSURE YOU THAT HIS STATEMENT WAS INSPIRED BY THREE INFLUENCES AND THREE INFLUENCES ONLY. THEY ARE FIRST, PRESIDENT CARTER'S DEEP INTEREST IN IRELAND; SECONDLY, HIS MORAL CONVICTIONS ABOUT PEACE AND ABOUT HUMAN RIGHTS, AND FINALLY, HIS DESIRE TO ASSOCIATE HIMSELF PUBLICLY WITH THE RESPONSIBLE IRISH-AMERICAN LEADERS WHO ARE TRYING TO GIVE A LEAD TO PUBLIC OPINION IN OUR OWN COUNTRY.

PRESIDENT CARTER RECOGNIZES THAT PEOPLE WHO DERIVE FROM IRELAND, NORTH AND SOUTH, CATHOLIC AND PROTESTANT, HAVE BEEN AND CONTINUE TO BE INFLUENTIAL IN THE UNITED STATES OUT OF ALL PROPORTION TO THE SIZE OF THEIR RELATIVELY SMALL ISLAND. BOTH CANDIDATES IN THE LAST ELECTION, PRESIDENT CARTER AND FORMER PRESIDENT FORD, HAVE IRISH ANCESTORS. INDEED, MORE THAN

ONE-THIRD OF OUR PRESIDENTS HAVE BEEN WHOLLY OR IN PART OF IRISH LINEAGE. SOMETIMES THE IRISH CONNECTION WAS REMOTE; SOMETIMES IT WAS CLOSE AS WITH PRESIDENT KENNEDY WHO GRAND-FATHER CAME FROM COUNTY WEXFORD, OR WITH ANDREW JACKSON WHOSE FATHER CAME FROM COUNTY TYRONE.

IRISH-AMERICANS CONTINUE TO BE NOTABLY PROMINENT IN AMERICAN PUBLIC LIFE, INCLUDING THE GOVERNORS OF OUR TWO LARGEST STATES --GOVERNOR CAREY IN NEW YORK AND GOVERNOR BROWN IN CALIFORNIA, THE SPEAKER OF THE HOUSE OF REPRESENTATIVES, MR. O'NEILL AND SOME OF THE BEST-KNOWN AND MOST INFLUENTIAL MEMBERS OF THE SENATE SUCH AS SENATOR KENNEDY OF MASSACHUSETTS, SENATOR MOYNIHAN OF NEW YORK AND FORMER SENATOR MANSFIELD OF MONTANA WHO FOR 16 YEARS WAS MAJORITY LEADER OF THE SENATE UNTIL PRESIDENT CARTER APPOINTED HIM OUR AMBASSADOR TO JAPAN.

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INFO AMEMBASSY LONDON  
AMCONSUL BELFAST

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C O R R E C T E D C O P Y (CINFO ADDRESSEES ADDED)

AND, OF COURSE, THE INFLUENCE OF IRELAND IN THE UNITED STATES FAR TRANSCENDS THE POLITICAL SPHERE. TO MENTION ONLY ONE OTHER FIELD OF ACTIVITY -- LITERATURE. THE GREAT IRISH NOVELISTS, POETS, AND DRAMATISTS -- YEATS, SHAW, SYNGE, O'CASEY AND OTHERS -- ARE PART OF WESTERN CIVILIZATION IN WHICH ALL EDUCATED AMERICANS ARE INTERESTED. WHEN A COLLECTION OF JAMES JOYCE'S LETTERS WAS SOLD RECENTLY, FOR EXAMPLE, THE BUYER WAS NOT SOME CENTER OF IRISH-AMERICAN INFLUENCE SUCH AS BOSTON OR CHICAGO. IT WAS INSTEAD A UNIVERSITY IN OKLAHOMA WHERE THE JAMES JOYCE QUARTERLY IS PUBLISHED.

UNDER THESE CIRCUMSTANCES, WHAT HAPPENS ANYWHERE ON THIS ISLAND IS OF INTEREST AND CONCERN TO AMERICANS. WE HAVE TIES OF HISTORY, OF KINSHIP AND OF CULTURE. MOREOVER, THE UNITED STATES HAS A DIPLOMATIC INTEREST AS WELL. THE TWO GOVERNMENTS PREOCCUPIED WITH NORTHERN IRELAND -- THE GOVERNMENTS OF GREAT BRITAIN AND IRELAND -- ARE TWO OF OUR OLDEST AND CLOSEST FRIENDS IN THE WORLD. BRITAIN HAS BEEN OUR ALLY IN TWO WORLD WARS AND IS NOW AN IMPORTANT MEMBER OF THE NORTH ATLANTIC ALLIANCE. AT THE END OF THIS MONTH, WE SHALL CLOSE

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OUR NAVAL BASE IN LONDONDERRY, OUR OLDEST NAVAL BASE IN EUROPE. BUT WE OF COURSE REMAIN CONCERNED WITH ANYTHING THAT DISRUPTS THE PUBLIC TRANQUILITY OF A NATO ALLY.

SIMILARLY, IRELAND ALTHOUGH NOT A MILITARY ALLY HAS ALWAYS BEEN A CLOSE FRIEND OF THE UNITED STATES AND IN RECENT DECADES HAS PLAYED AN INCREASINGLY IMPORTANT PART IN INTERNATIONAL ORGANIZATIONS WHOSE ACTIVITIES VITALLY AFFECT AMERICAN INTERESTS. ONE EXAMPLE IS IRELAND'S ACTIVE PARTICIPATION AS ONE OF THE NINE MEMBERS OF THE EUROPEAN COMMUNITY. ANOTHER I IRELAND'S LEADERSHIP IN THE UNITED NATIONS WHERE IT HAS PLAYED AN OUTSTANDING ROLE ON MANY DIFFICULT PROBLEMS SUCH AS THE PEACEKEEPING OPERATIONS IN CYPRUS. IF YOU ARE A POLICYMAKER SITTING IN WASHINGTON AND TRY TO THINK OF STABLE, FRIENDLY, DEMOCRATIC NATIONS TO WHOM YOU COULD TURN FOR COUNSEL OR COOPERATION ON A PROBLEM, IRELAND NATURALLY IS ONE THAT COMES QUICKLY TO MIND. THUS, THE REASONS FOR PRESIDENT CARTER'S INTEREST IN IRELAND AND THE NORTHERN IRELAND PROBLEM ARE CLEAR. WHEN HE LOOKS AT NORTHERN IRELAND, HE NATURALLY SEEKS TO APPLY THERE THE SAME MORAL VALUES THAT GUIDE HIS DIPLOMATIC ACTIVITY IN DEALING WITH THE MIDDLE EAST, RHODESIA AND OTHER TROUBLE SPOTS. THE PRESIDENT SEEKS TO PROMOTE PEACE AND TO AFFIRM HUMAN RIGHTS. WHERE FIGHTING EXISTS, HE TRIES TO DIMINISH THAT PROSPECT. THE CARTER STATEMENT ON NORTHERN IRELAND IS PART OF THIS WORLDWIDE POLICY.

THERE IS NO CARTER PEACE PLAN FOR THE NORTH. NOW AS IN THE PAST, THE UNITED STATES STANDS READY TO CONSIDER PROVIDING OUR GOOD OFFICES IN THE SEARCH FOR PEACE, IF ASKED BY THE GOVERNMENTS INVOLVED, BUT THE NORTH IS FIRST OF ALL A PROBLEM FOR THE BRITISH AND IRISH GOVERNMENTS. THEY ARE IN CLOSE AND FREQUENT CONTACT ON NORTHERN IRELAND AND HAVE NO NEED FOR A THIRD PARTY TO MEDIATE BETWEEN THEM. THIS IS QUITE DIFFERENT

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FROM THE MIDDLE EAST, FOR EXAMPLE, WHERE WE ARE FRIENDLY WITH BOTH THE ARAB NATIONS AND WITH ISRAEL, BUT WHERE THE ARAB COUNTRIES REFUSE TO HAVE DIPLOMATIC RELATIONS WITH ISRAEL AND THEREFORE SOMEONE HAS TO MEDIATE BETWEEN THEM.

AS IN THE PAST, THE UNITED STATES GOVERNMENT IS NEUTRAL WITH REGARD TO THE CLASHING VIEWPOINTS ESPOUSED BY DIFFERENT ELEMENTS IN THE NORTH. WE DO NOT ALIGN OURSELVES WITH THOSE PARAMILITARY ELEMENTS THAT SAY, "REMAIN IN THE UNITED KINGDOM OR WE WILL KILL YOU." NOR DO WE ALIGN OURSELVES WITH OTHER ELEMENTS THAT SAY, "JOIN US IN A 32-COUNTY REPUBLIC OR WE WILL KILL YOU." INSTEAD, TO ALL THOSE OF EVERY FACTION AND VIEWPOINT WHO PRACTICE VIOLENCE OR WHO THREATEN VIOLENCE OR WHO CONTEMPLATE VIOLENCE WE SAY -- "GIVE PEACE A CHANCE."

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C O R R E C T E D C O P Y (INFO ADDRESSEES ADDED)

THE AMERICAN GOVERNMENT STANDS OUTSIDE BOTH THE GLORIES AND THE BURDENS OF NORTHERN IRELAND'S HISTORY. BUT PRESIDENT CARTER IS SAYING, AS ANY GOOD NEIGHBOR MIGHT, WE ARE NEUTRAL, BUT WE ARE NOT INDIFFERENT. AS OUTSIDERS, AS FRIENDLY NEIGHBORS, WE CAN ENTER IMAGINATIVELY INTO YOUR ORDEAL. THE TRAGIC PANORAMA AS IT HAS DEVELOPED OVER THE LAST EIGHT YEARS CANNOT HELP BUT STRIKE A RESPONSE IN ANY SENSITIVE HUMAN BEING. LEAVING ALL POLITICA JUDGMENTS ASIDE, WE CAN IDENTIFY WITH THESE UNIVERSAL HUMAN FEARS AND SORROWS -- WITH THE HOUSEWIFE AFRAID TO SHOP IN DOWNTOWN BELFAST FOR FEAR OF A BOMB EXPLOSION -- THE HORROR OF A HUSBAND AND FATHER S OT DEAD IN FRONT OF

HIS WFE AND CHILDREN -- AND OLD WOMAN MOURNING THE LOSS OF  
AN ONLY SON -- A YOUNG WOMAN WITH BOTH LEGS BLOWN OFF -- A  
YOUTH MAIMED BY THE LOSS OF A HOND. AND THE WORST TRAGEDY  
OF ALL, A GENERATION OF IRISH CHILDREN GROWING UP IN AN  
ATMOSPHERE OF VIOLENCE AND MILITARY CONFRONTATION, THEIR MINDS  
SCARRED BY UNSPEAKABLE MEMORIES.

AS OUTSIDERS, WE WOULD MAKE TWO SIMPLE OBSERVATIONS NOT DRAWN  
FROM ANY SPECIAL AMERICAN WISDOM BUT FROM THE EXPERIENCE OF  
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ALL MANKIND. THE FIRST IS THAT ALL WARS COME TO AN END, ALL  
VIOLENT QUARRELS ARE SOONER OR LATER COMPOSED. THE SECOND IS  
THAT MOST QUARRELS END IN COMPROMISE. NOBODY GETS EVERYTHING,  
BUT EVERYBODY GETS SOMETHING. PEOPLE HAVE TO GO ON LIVING,  
AND AS THEY DO, THEY LEARN THEY CAN LIVE TOGETHER AND THE  
HEAVENS DO NOT FALL IN. EVENTUALLY, SOMEHOW, THE PEOPLE OF  
NORTHERN IRELAND WILL COMPOSE THEIR QUARREL. THEY WILL LEARN  
TO DWELL AMICABLY TOGETHER UNDER SOME POLITICAL ARRANGEMENT.  
STATESMEN AND DIPLOMATS AS SERVANTS OF PEACE ARE ONLY TRYING  
TO HASTEN THE INEVITABLE.

WE ALL KNOW THAT IN THE PAST THERE HAS BEEN DISCRIMINATION  
AGAINST THE MINORITY IN THE NORTH IN JOBS AND HOUSING AND LAW  
ENFORCEMENT. BUT IN RECENT YEARS, THE BRITISH GOVERNMENT  
THROUGH LAWS AND REGULATIONS HAS TRIED TO REMEDY THOSE IN-  
EQUITIES. THAT EFFORT HAS NOT YET WHOLLY SUCCEEDED. WE  
AMERICANS KNOW FROM OUR OWN EXPERIENCE IN THE CIVIL RIGHTS  
REVOLUTION OF THE LAST 20 YEARS NOW DIFFICULT IT IS TO ALTER  
PATTERNS OF DISCRIMINATION AND TO TRANSLATE THE PROMISES OF  
LAW INTO THE REALITIES OF WORK AND EVERYDAY LIFE. NEVERTHELESS,  
THE EFFORT IS BEING MADE IN THE NORTH. IT CAN SUCCEED IF  
ATTENTION IS PAID TO THE HUMDRUM DETAILS OF ENFORCEMENT OF  
NONDISCRIMINATION. THAT CAN ONLY BE DONE BY ORDINARY CITIZENS  
AND EMPLOYEES AND UNION OFFICIALS AND POLITICIANS WORKING  
TOGETHER ON SPECIFIC CASES. NOTHING IN THE WAY OF GETTING  
A BETTER JOB OR A BETTER HOUSE OR A BETTER NEIGHBORHOOD CAN  
BE ACCOMPLISHED BY BOMBS AND BULLETS.

THE VIEW OF THE UNITED STATES GOVERNMENT AS DEFINED BY  
PRESIDENT CARTER IS THAT THE CENTRAL HUMAN RIGHTS ISSUE IN  
NORTHERN IRELAND TODAY IS NO LONGER THE ECONOMIC DISCRIMINATION  
OF THE PAST. RATHER, IT IS THE FUNDAMENTAL RIGHT OF ORDINARY  
MEN AND WOMEN TO LEAVE THEIR LIVES FREE FROM RANDOM VIOLENCE.  
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THIS IS THE RIGHT THAT PRESIDENT CARTER SEEKS TO ADVANCE.  
THAT IS WHY HIS STATEMENT DEPLORES ANY AMERICAN AID TO MEN OF  
VIOLENCE AND URGES LEADERS OF ALL FACTIONS TO SEEK A PEACEFUL  
SETTLEMENT.

IN AN EFFORT TO ENCOURAGE THAT QUEST FOR PEACE, PRESIDENT CARTER  
HOLDS OUT THE PROMISE THAT THE AMERICAN GOVERNMENT WOULD BE  
PREPARED TO JOIN WITH OTHERS TO ASSIST IN CREATING MORE JOBS  
IN THE NORTH WHERE UNEMPLOYMENT IS SUCH A SEVERE PROBLEM. THE  
EXACT TERMS OF AMERICAN AID MUST AWAIT DEFINITION UNTIL A  
PEACEFUL SETTLEMENT IS NEARER. BUT IN THE INTERIM I WOULD NOT  
WANT THE REASONING BEHIND THE PRESIDENT'S PROPOSAL MISUNDERSTOOD.  
THE UNITED STATES GOVERNMENT DOES NOT NAIVELY ASSUME THAT BY  
MAKING AN OFFER OF ECONOMIC AID, WE CAN PERSUADE MEN AND WOMEN  
OF STRONG BUT OPPOSING CONVICTIONS TO SURRENDER THOSE CONVICTIONS.  
RATHER, THE UNITED STATES GOVERNMENT ASSURES ALL THE PARTICI-  
PANTS IN THE DIFFERENT COMMUNITIES IN THE NORTH THAT WE STAND  
READY TO ASSIST THEM WITHOUT TRYING TO IMPOSE ANY "MADE-IN-  
AMERICA" SETTLEMENT.

WE ALL REMEMBER THE REMARKABLE ECONOMIC RECOVERY OF WESTERN  
ECUROPE IN THE YEARS AFTER WORLD WAR II. ALL THAT EUROPEANS  
NEEDED WAS A HELPING HAND TO GET THEM STARTED9 THE MARSHALL  
PLAN PROVIDED THAT HELPING HAN. NORTHERN IRELAND HAS NOT  
SUFFERED ANY THING LIKE THE DEVASTATION OF WORLD WAR II AND  
DOES NOT NEED ASSISTANCE ON THE MAGNITUDE OF THE MARSHALL PLAN.  
BUT IN THE SAME CONSTRUCTIVE SPIRIT, AMERICA STANDS READY TO  
HELP ALL THE PEOPLE OF NORTHERN IRELAND TO HELP THEMSELVES.

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FM AMEMBASSY DUBLIN  
TO SECSTATE WASHDC PRIORITY 9608  
INFO AMEMBASSY LONDON  
AMCONSUL BELFAST

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C O R R E C T E D C O P Y (I N F O A D D R E S S E E S A D D E D)

PRESIDENT CARTER RECOGNIZES THAT IT IS NOT TERRORISTS OR IDEOLOGUES BUT YOU AS BUSINESSMEN WHO CAN BEST HELP THE PEOPLE OF THE NORTH. IT IS YOU WHO CAN HELP THEM TO REALIZE THEIR DREAMS OF A BETTER LIFE FOR THEMSELVES AND THEIR CHILDREN. THOSE OF YOU WHO DO BUSINESS HERE KNOW THAT BOTH THE REPUBLIC OF IRELAND AND THE NORTH HAVE REMARKABLE ECONOMIC ADVANTAGES IN TODAY'S WORLD -- LAND IS AVAILABLE FOR FACTORY SITES, THERE IS ABUNDANT WATER, THE AIR IS PURE. THE WORK FORCE IS LITERATE AND ENGLISH-SPEAKING. SINCE INDUSTRIAL DEVELOPMENT IS STILL IN ITS EARLY STAGES, INDUSTRY IS NOT BURDENED WITH OLD FACTORIES AND OLD MACHINERY. GEOGRAPHY HAS PLACED IRELAND AT THE GATEWAY TO THE GREAT EUROPEAN MARKET. AND, FINALLY, WHAT UNFORTUNATELY IS NOT TRUE WITH SOME GOVERNMENTS IN OTHER PARTS OF THE WORLD, THE BRITISH GOVERNMENT IN ITS APPROACH IN NORTHERN IRELAND DEVELOPMENT AND THE GOVERNMENT OF IRELAND IN THIS REPUBLIC BOTH HAVE A POSITIVE, WELCOMING ATTITUDE TOWARD PRIVATE BUSINESS. THE POTENTIALS EXIST FOR A MOST IMPRESSIVE ECONOMIC DEVELOPMENT IN THE NEXT 20 YEARS.

ALL THAT IS NEEDED IS A TURN AWAY FROM VIOLENCE TOWARD PEACE,  
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AWAY FROM DEATH TOWARD LIFE. ENOUGH YOUNG MEN HAVE DIED FOR IRELAND. IT IS TIME TO LIVE FOR IRELAND, TO WORK AND DO BUSINESS AND PROSPER TOGETHER. IT IS IN THE HOPE OF RINGING NEARER THAT DAY THAT PRESIDENT CARTER, AND THROUGH HIM THE AMERICAN PEOPLE, EXTEND THE HAND OF FRIENDSHIP TO ALL THE PEOPLE OF NORTHERN IRELAND. SHANNON

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**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odhc://SAS/SAS.dbo.SAS\_Docs/1f76aa4a-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009